

**RESOLUTION APPROVING TOWN OF FRANKLIN ZONING ORDINANCE  
TEXT AMENDMENTS**

TO THE MANITOWOC COUNTY BOARD OF SUPERVISORS:

WHEREAS, the town of Franklin adopted the Town of Franklin Unified Development Ordinance pursuant to the authority granted to towns under Wis. Stat. § 60.62; and

WHEREAS, Manitowoc County adopted a zoning ordinance pursuant to the authority granted to counties under Wis. Stat. § 59.69; and

WHEREAS, Wis. Stat. § 60.62(3) provides that town zoning ordinances, and amendments thereto, are subject to county board approval in counties that have adopted a zoning ordinance under Wis. Stat. § 59.69; and

WHEREAS, the town of Franklin amended its Unified Development Ordinance on May 19, 2025, by making certain text amendments to the ordinance, which include amending the following sections of the ordinance as noted below but as more particularity described in ***Exhibit A*** attached to this resolution:

- Amended Section 3-2 (Definitions of Terms): 3-2 5. (Auto Salvage Yard), 3-2 13. (Container Home), 3-2 25. (Dwelling - Single Family Detached), 3-2 42. (Home Occupation), 3-2 46. (Livestock), 3-2 53. (Manufactured Home), (Nuisance Animals), 3-2 64. (Park Model/Seasonal/Tiny Home), 3-2 68. (Portable Storage Facility), and 3-2 85. Solar Farms/Solar Utility Installation;
- Amended Section 5-3 (EAG Exclusive Agricultural District): 5-32 (Permitted Principal Uses and Structures) - 5-32 5., 6., 7., and 8.;
- Amended Section 5-4 (AG General Agricultural): 5-41 (Purpose); 5-42 (Permitted Principal Uses and Structures) – 5-42 4., 5., 6., and 7.; 5-44 (Conditional Uses) – 5-44 1., 4., 6., 7., 9., and 15.; 5-45 (Dimensional Requirements) – 5-45 6.;
- Amended Section 5-5 (C-E Country Estates District): 5-52 (Permitted Principal Uses and Structures) – 5-52 1., 2.d., 2.e., and 2.f.; 5-54 (Conditional Uses) 5-54 2., 7., 11., and 12.; 5-55 (Dimensional Requirements) – 5-55 1.d. and 1.e.;
- Amended Section 5-6 (R-1 Rural Residential District): 5-61 (Purpose); 5-62 (Permitted Principal Uses and Structures) – 5-62 1., 3., and 4.; 5-64 (Conditional Uses) – 5-64 5.; 5-65 (Dimensional Requirements) – 5-65 1., 4., and 5.;
- Amended Section 5-7 (C-I General Commercial-Industrial District): 5-72 (Permitted Principal Uses and Structures) – 5-72 3. and 4.; 5-74 (Conditional Uses) – 5-74 4., 5., 6., 7., 8., 9., and 10.; 5-75 (Dimensional Requirements) – 5-75 1., 4., and 5.;
- Amended Section 5-8 (LF Landfill Overlay District): 5-83 (Basic District Standards); 5-84 (Operational Requirements); 5-85 (Restorative Requirements);
- Amended Table 2;
- Amended Section 6 (Supplementary District Regulations): 6-3 (Accessory Uses and Structures) – 6-3 2., 3., and 4.;
- Amended Section 6 (Supplementary District Regulations): 6-6 (Manufactured Home/Pre-Fabricated Homes) - 6-6(a), (b), (c), (e), (f), and (g);

- Amended Section 7 (Signs): 7-34 (Signs Permitted In All Districts Without a Permit) – 7-34 2.;
- Amended Section 8 (Enforcement, Remedies, and Penalties): 8-1 (Zoning Administrator – Duties and Penalties) – 8-1 10.; 8-5 (Town Agent(s) to the Zoning Administrator);
- Amended Section 12 (Amendments): 12-6 (Certification of Ordinance by DATCP and Amendment Reporting Requirements) - 12-6 1.;
- Amended Section 13 (Land Division Procedures): 13-7 (Preliminary Plat Data) – 13-7 9.;
- Amended Section 14 (Access Control to Town Roads): 14-5 (Standards for Access) – 14-5 5.; 14-6 (Location, Design, and Construction Requirements) – 14-6 1. and 4.

and

WHEREAS, the town of Franklin has submitted its text amendments to the county board of supervisors of the county of Manitowoc for approval, and a copy of the amended zoning ordinance and unified development ordinance has been provided to each member of the Manitowoc County Board of Supervisor for review;

NOW, THEREFORE, BE IT RESOLVED that the county board of supervisors of the county of Manitowoc approves the text amendments to the Town of Franklin Unified Development Ordinance that were adopted by the Town Board on May 19, 2025 as attached to this resolution; and

BE IT FURTHER RESOLVED that the proposed amended version of the Town of Franklin Unified Development Ordinance is attached to this resolution and is available for inspection at the Manitowoc County Clerk's Office.

Dated this 15th day of July 2025.

Respectfully submitted by Leo Naidl, Supervisor, District 16.

APPROVED: Bob Ziegelbauer, County Executive.

**RESOLUTION DELEGATING AUTHORITY TO ENTER INTO  
SETTLEMENT AGREEMENTS WITH OPIOID DEFENDANTS TO THE  
MANITOWOC COUNTY CORPORATION COUNSEL**

TO THE MANITOWOC COUNTY BOARD OF SUPERVISORS:

1        WHEREAS, the county board of supervisors of the county of Manitowoc previously authorized  
2 Manitowoc County (“County”) to enter into an engagement agreement with von Briesen & Roper, s.c.,  
3 Crueger Dickinson LLC, and Simmons Hanly Conroy LLP (the “Law Firms”) to pursue litigation  
4 against certain manufacturers, distributors, and retailers of opioid pharmaceuticals (the “Opioid  
5 Defendants”) in an effort to hold the Opioid Defendants financially responsible for the County’s vast  
6 expenditure of money and resources to combat the opioid epidemic; and  
7

8        WHEREAS, on behalf of the County, the Law Firms filed a lawsuit against the Opioid  
9 Defendants; and  
10

11        WHEREAS, the Law Firms filed similar lawsuits on behalf of 66 other Wisconsin counties  
12 and all Wisconsin cases were coordinated with thousands of other lawsuits filed against the same or  
13 substantially similar parties as the Opioid Defendants in the Northern District of Ohio, captioned In re:  
14 Opioid Litigation, MDL 2804 (the “Litigation”); and  
15

16        WHEREAS, four (4) additional Wisconsin counties (Milwaukee, Dane, Waukesha, and  
17 Walworth) hired separate counsel and joined the Litigation; and  
18

19        WHEREAS, since the inception of the Litigation, the Law Firms have coordinated with counsel  
20 from around the country (including counsel for Milwaukee, Dane, Waukesha, and Walworth Counties)  
21 to prepare the County’s case for trial and engage in extensive settlement discussions with the Opioid  
22 Defendants; and  
23

24        WHEREAS, 2021 Wisconsin Act 57 created Wis. Stat. § 165.12 relating to the settlement of  
25 all or part of the Litigation; and  
26

27        WHEREAS, pursuant to Wis. Stat. § 165.12(2), the Legislature’s Joint Committee on Finance  
28 is required to approve settlement agreement between the County and Opioid Defendants; and  
29

30        WHEREAS, pursuant to Wis. Stat. § 165.12(2), the proceeds from any settlement of all or part  
31 of the Litigation are distributed 70% to local governments in Wisconsin that are parties to the Litigation  
32 and 30% to the State; and  
33

34        WHEREAS, Wis. Stat. § 165.12(7) bars claims from any Wisconsin local government against  
35 the Opioid Defendants filed after June 1, 2021; and  
36

37        WHEREAS, several of the Opioid Defendants previously agreed to settlement terms with the  
38 Plaintiffs’ Executive Committee (“PEC”), which is comprised of attorneys representative of all  
39 litigating local governments around the country, subject to individual approval of the litigating local  
40 governments including Manitowoc County; and  
41

42 WHEREAS, representatives of the Law Firms serve on the PEC and, therefore, are intimately  
43 familiar with the terms of the previous settlements and will be familiar with the terms of any settlement  
44 with any other Opioid Defendant recommended for approval by the PEC; and  
45

46 WHEREAS, it is anticipated that additional settlements will be proposed by various Opioid  
47 Defendants and recommended for approval by the PEC; and  
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49 WHEREAS, Manitowoc County's process for approving settlement with an Opioid Defendant  
50 is typically a process requiring weeks for committee review and approval as well as approval by the  
51 full county board of supervisors of the county of Manitowoc; and  
52

53 WHEREAS, given concerns surrounding timing for participation in future settlements  
54 combined with the number of anticipated settlements, it would be prudent to provide an opportunity  
55 for Manitowoc County to create a process whereby the authority to enter into settlement agreements is  
56 delegated to a responsible County officer or officers provided that any such settlement agreement is  
57 recommended by the PEC and the Law Firms; and  
58

59 WHEREAS, the intent of this Resolution is to delegate to the specified County officer or  
60 officers the authority to enter into settlement agreements with any Opioid Defendant from the date of  
61 this Resolution forward provided (a) the settlement is recommended for approval by the PEC and the  
62 Law Firms; and (b) the Manitowoc County share of proceeds from any such settlement is consistent  
63 with the shares established in Exhibit A to Addendum Two, a copy of which is attached to this  
64 Resolution and which is consistent with the allocations established in previous settlements with Opioid  
65 Defendants.  
66

67 NOW, THEREFORE, BE IT RESOLVED that the county board of supervisors of the county  
68 of Manitowoc hereby delegates authority to the Manitowoc County Corporation Counsel to enter into  
69 a settlement agreement, including without limitation the execution of any and all ancillary documents  
70 and agreements necessary to effectuate a settlement, with any Opioid Defendant provided (a) the PEC  
71 and the Law Firms shall have recommended the settlement; and (b) the Manitowoc County share of  
72 proceeds from any such settlement is consistent with the shares established in Exhibit A to Addendum  
73 Two, a copy of which is attached to this Resolution and which is consistent with the allocations  
74 established in previous settlements with Opioid Defendants; and  
75

76 BE IT FURTHER RESOLVED prior to executing any settlement agreement, or any document  
77 related thereto, the Corporation Counsel shall provide notice to the County Executive and Board Chair  
78 of the proposed settlement and the terms related thereto; and  
79

80 BE IT FURTHER RESOLVED the Corporation Counsel is authorized and directed to take any  
81 and all such other and further action necessary to effectuate the intent of this Resolution; and  
82

83 BE IT FURTHER RESOLVED all proceeds from any settlement agreement not otherwise  
84 directed to the Attorney Fees Account shall be deposited in the County's Opioid Abatement Account.  
85 The Opioid Abatement Account shall be administered consistent with the terms of this Resolution,  
86 Wis. Stat. § 165.12(4), and the applicable settlement agreement; and  
87

88 BE IT FURTHER RESOLVED the county board of supervisors of the county of Manitowoc  
89 hereby authorizes the establishment of an account separate and distinct from any account containing  
90 funds allocated or allocable to the County which shall be referred to by the County as the "Attorney

91 Fees Account.” An escrow agent shall deposit a sum equal to up to, but in no event exceeding, an  
92 amount equal to 20% of the County’s proceeds from a settlement agreement into the Attorney Fees  
93 Account unless such other amount is established by the applicable settlement agreement. If the  
94 payments to the County are not enough to fully fund the Attorney Fees Account as provided herein  
95 because such payments are made over time, the Attorney Fees Account shall be funded by placing up  
96 to, but in no event exceeding, an amount equal to 20% of the proceeds from a settlement agreement  
97 attributable to Local Governments (as that term is defined in the MOU) into the Attorney Fees Account  
98 for each payment. Funds in the Attorney Fees Account shall be utilized to pay the fees, costs, and  
99 disbursements owed to the Law Firms pursuant to the engagement agreement between the County and  
100 the Law Firms provided, however, the Law Firms shall receive no more than that to which they are  
101 entitled under their fee contract when considering the amounts paid the Law Firms from any fee fund  
102 established in a settlement agreement and allocable to the County. The Law Firms may make  
103 application for payment from the Attorney Fees Account at any time and the County shall cooperate  
104 with the Law Firms in executing any documents necessary for the escrow agent to make payments out  
105 of the Attorney Fees Account; and  
106

107 BE IT FURTHER RESOLVED that all actions heretofore taken by the county board of  
108 supervisors of the county of Manitowoc and other appropriate public officers and agents of the County  
109 with respect to the matters contemplated under this Resolution are hereby ratified, confirmed and  
110 approved.

Dated this 15th day of July 2025.

Respectfully submitted by the Executive Committee.

APPROVED: Bob Ziegelbauer, County Executive.

**RESOLUTION APPOINTING JAMES BREY TO FILL THE UNEXPIRED  
TERM OF THE CURRENT COUNTY TREASURER**

TO THE MANITOWOC COUNTY BOARD OF SUPERVISORS:

1           WHEREAS, Kathy Reissmann is the current Manitowoc County Treasurer with her term  
2 beginning January 6, 2025 and ending January 1, 2029; and  
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4           WHEREAS, Ms. Reissmann has tendered her resignation as Manitowoc County Treasurer  
5 effective July 19, 2025; and  
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7           WHEREAS, pursuant to Wis. Stat. § 17.21(3), the Manitowoc County Board of  
8 Supervisors may appoint a County Treasurer when a vacancy occurs during an existing treasurer's  
9 term; and  
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11           WHEREAS, after thorough review and careful consideration, I am recommending the  
12 appointment of James Brey to fulfill the remaining unexpired term of the current County Treasurer  
13 effective at 12:00 a.m., July 20, 2025;  
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15           NOW THEREFORE BE IT RESOLVED that the county board of supervisors of the county  
16 of Manitowoc hereby appoints James Brey as the Manitowoc County Treasurer effective at 12:00  
17 a.m., July 20, 2025; and  
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19           BE IT FURTHER RESOLVED that Mr. Brey shall serve out the entirety of the remaining  
20 unexpired term of the current County Treasurer, which ends January 1, 2029.

Dated this 15th day of July 2025.

Respectfully submitted by Tyler Martell, County Board Chairman.

APPROVED:           Bob Ziegelbauer, County Executive.